Rights-of-Way and Private Property Entry Issues

GCSA Employee Training

Tulsa Mohawk Education Auditorium

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Rights of Way vs. Easements

Rights of Way:

- Grants right to cross over a property.
- Does not grant right to use property.
- Common municipal use is for streets and sidewalks.

• Easements:

- Grants right to use property by non-owner.
- Common municipal use is utility corridors.
- Many types of utility corridors (easements).

Types of Municipal Utility Easements

- Water
- Sewer
- Stormwater Drainage
- Gas
- Electric
- Telephone / cable
- Generic "Utility"
- City cannot use a water or sewer or gas easement for stormwater purposes.

Easement Patchwork & Records

- Many easements were established decades ago.
- Easement records are often hard to locate.
- Most can be found in plats and construction plans.
- Many defined by blocks, inconsistent with final buildout.
- May jump from "Utility" to "Sewer" across the street.
- Good idea to have a master map of all easements that grant right-of-entry for stormwater program.

Landowner Negotiation w/o Easement

- Without clear "Utility" or "Stormwater" or "Drainage" Easement, best to negotiate permission with landowner.
- Helps to have local codes / ordinances that grant city staff permission to enter private property.
- Without local code authority, city must request and obtain permission of landowner.
- Even with code authority and/or cooperation, the situation can deteriorate.
- Safety of city investigators and citizens is paramount!
- Back off, and find another way to resolve.

Guns, Dogs, Fists – What Do You Do?

- Don't argue or force your presence.
- Back off immediately.
- Contact local police for assistance.
- Allow police to negotiate with landowner and secure your right of access.
- Have copy of your local code / ordinance for landowner.
- Before needing the police, already have them educated about your future police needs.

Presentable, Personable, Professional

- Be clean, courteous and professional.
- Logo shirt, uniform, etc.
- Vehicle with city logo.
- Credentials readily available for presenting.
- Friendly, positive attitude.
- Direct, down to business clearly state purpose and goal.
- Don't gossip or get involved in unsavory conversations.
- Respond to requests for documents, maps, etc.

Special Districts and Rights of Entry

- Rarely, a city may be part of a Special District, such as the Lake Thunderbird Conservation District.
- Most Special Districts involve different parties, including residential property owners, municipal properties, local businesses, etc.
- Each Special District in Oklahoma has its own rules, obligations, sets of rights and responsibilities, limitations and conditions.
- Check to see if there are any water quality-related Special Districts in your city limits, and if so, what are your rights and obligations.

Waters of the State & Trespass

- All Waters of the State that are "Navigable in Fact" can be navigated by the public, even if the water is on private property.
- However, the water "user" cannot touch the stream channel or lake bottom; he/she must remain in the water.
- In touching the land, he/she is no longer navigating, but trespassing on private land. (May require more court action)
- Those rivers must be regarded as <u>public navigable rivers</u> in law which are <u>navigable in fact</u>. And they are navigable in fact when they are used, or are susceptible of being <u>used</u>, in their ordinary condition, as <u>highways for commerce</u>, over which trade and travel are or may be conducted in the customary modes of trade and travel on water..." Justice Field in <u>The Daniel Ball</u>, 77 U.S. 557 (1870)

Civil vs. Criminal Investigations

- Most local stormwater ordinance violations are under civil codes, not criminal codes.
- Civil violations are simpler:
 - Investigators do not need CLEET training, badges, guns.
 - Rules of evidence are less stringent.
 - Can go through local municipal courts; don't need District Attorneys, etc.
 - More difficult criminal investigations can be turned over to ODEQ or other State and Federal agencies.

Limitations on Investigations

- Can you enter private property if you observe a likely civil violation of a local code?
- Can you peer over fences or through windows or doors to try to observe likely civil violations?
- Can you send in "undercover" inspectors under stealth cover story to look for violations of civil codes?
- Can you enter private property to collect samples or make measurements for civil violations?
- Do you have the authority under local code to review business or personal records and files?

Limitations on Investigations – cont.

- Can you enter private property to take pictures in your investigation of civil violations?
- Can you interview workers and others on private property and record their statements as evidence?
- Do you have local code authority to immediately shut off water supplies to a property to stop a civil violation?
- Are you clear on what constitutes a criminal violation and a civil code violation?
- What kinds of credentials, training, experience and documentation must you have to be an investigator?

